

**GSA Acquisition Policy Federal Advisory
Committee - GAP FAC
Public Meeting**

January 12, 2023

WELCOME !

GSA Acquisition Policy Federal Advisory Committee - GAP FAC

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Designated Federal Officer

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Deputy Designated Federal Officer

Written comments can be submitted through [Regulations.gov](https://www.regulations.gov) to:

Docket Number: [GAPFAC-2022-0001](#)

The Federal Advisory Committee Act of 1972 (FACA)

- Balanced membership of individuals appointed by the GSA Administrator
- Maintain objectivity, transparency & independence

A long-standing American Tradition

Agenda



- Introduction
- GSA's OASIS + and Alliant 3 Acquisition Programs
- Policy and Practice Subcommittee Update
- Industry Partnerships Subcommittee Update
- Acquisition Workforce Subcommittee Update
- Closing Remarks



OASIS+ Sustainability Factors

GSA's future Multi-Agency Contract program for services

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What is OASIS+?

- **FAS's next generation IDIQ MAC** for complex non-IT services-based solutions
- Will enable federal customers to acquire innovative solutions from highly qualified businesses on a contract vehicle designed to be **Best-in-Class (BIC)**
- Access to **highly qualified contractors** of all sizes from multiple industries

OASIS+ Unique Features (Draft RFP)

**Streamlined IDIQ
Ordering Environment
thru 6 contract programs**

**Flexible
Domain-based
structure**

**Industrial base
of highly
qualified
contractors**

**Global access to
commercial &
non-commercial
services**

**No evaluation of
price at the
contract level
(use of 876 Authority)**

**No contract
ceiling & no cap
on number of
awards**

**10-year
consecutive
coterminous
ordering period**

**Open on-
ramping after
initial awards**

**Technology
based ordering
& market
research tools**

OASIS+ Contract Program



OASIS+ Scope & Fair Opportunity Structure

Proposed Phase 1 Domains

- Technical and Engineering
- Research and Development
- Management and Advisory
- Environmental
- Intelligence Services
- Enterprise Solutions
(unrestricted contract only)
- Facilities Services
- Logistics

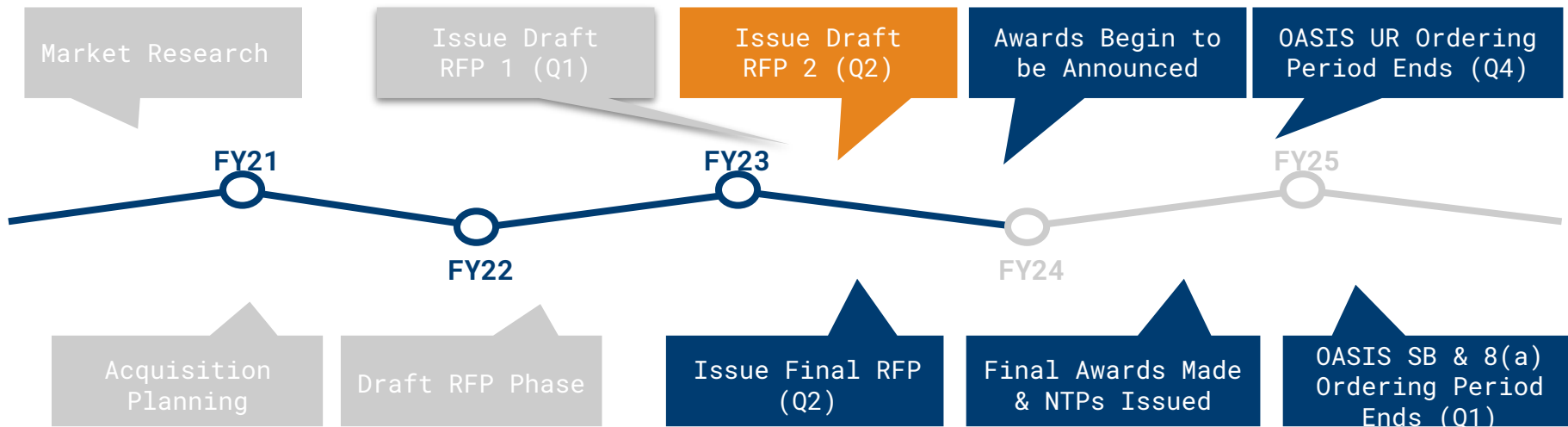
Proposed Phase 2 Domains

- Financial Services
- Business Administration
- Human Capital
- Marketing & PR
- Social Services

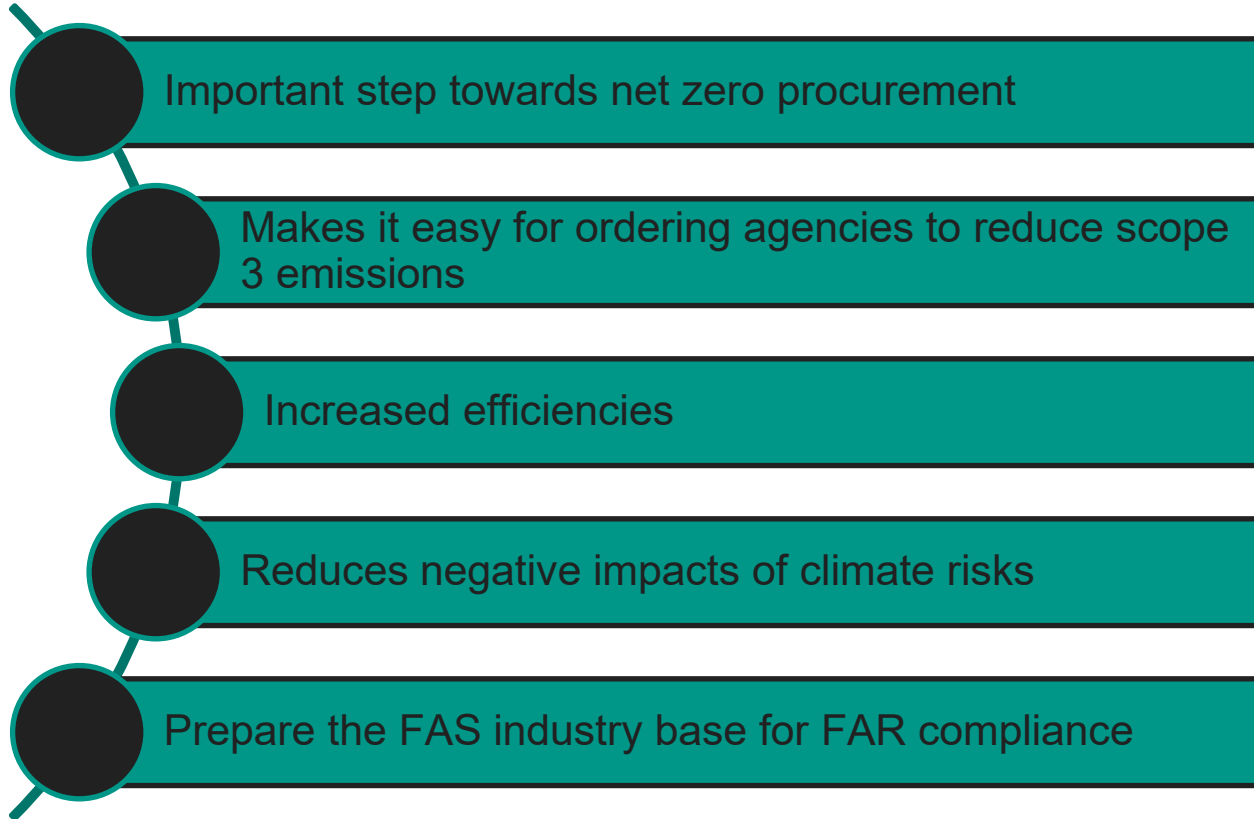
Key

- Expanded Scope
- OASIS
- HCaTS
- BMO

OASIS+ Milestones



Benefits of Reducing Emissions and Climate Risks in the Master Contract



OASIS+ Regulatory Compliance

- FAR 52.223-22 currently in effect requires Offerors with >\$7.5M in Federal contract awards to represent whether they disclose **but does not require disclosure**
- Proposed FAR Rule 87 FR 68312, which codifies much of the OASIS+ sustainability strategy, is open for public comment until 1/13/2023
- OASIS+ team reviewed a listing of Best-in-Class sustainability-related clauses
 - Ensured all appropriate clauses are included in the Draft RFP

Reducing Supplier Emissions: Pre-award Evaluation Factors

For OASIS+, Offerors have the opportunity to achieve points in the pre-award phase for the following achievements:

- One point for:
 - Publicly disclosing scope 1 and 2 GHG emissions
- One point for any of the following:
 - Publicly disclosing scope 3 GHG emissions
 - Publicly disclosing science-based reduction target
- For the Environmental Domain only, one point for:
 - Certification to NSF/ANSI 391.1 - General Sustainability Assessment for Professional Services

Reducing Supplier Emissions: Post-award Deliverables

To understand and reduce the energy and environmental impacts of products and services, all Other Than Small Business concerns for OASIS+ will be required to submit the following post-award deliverables:

- Sustainable Practices and Impact Statement (SPIS) within 12 months after issuance of first task order.
- GHG Reduction Progress Report within 24 months after issuance of first task order and annually thereafter.
 - Report must include progress towards meeting GHG reduction target(s) or emissions resulting from the contract.

Reducing Supplier Emissions: Post-award Deliverables

Climate Change Risk Management Plan

- All OTSB concerns shall prepare a post-award plan within 12 months after issuance of first task order.
- Plan must address the following, at a minimum:
 - What is your process for identifying, assessing, and responding to climate-related risks for successful performance or delivery
 - What inherent climate-related risks have you identified that may have a substantive financial or strategic impact on your business?
 - What is your business continuity plan?

Reducing Supplier Emissions: Post-award Deliverables

- Overview of actions taken, or opportunities identified, to adapt to the climate-related risks that may have a substantive financial or strategic impact, as identified in the Climate Change Risk Management Plan within 24 months after issuance of first task order.
- GSA encourages Contractors to provide the location(s) (Internet URL(s)) of one or more sources of publicly available information regarding its company-wide environmental impacts and sustainable management practices (sustainability disclosures) on the Contractor's webpage.
- Contractors are required to include sustainability disclosures, if any, on their OASIS+ webpage.

OASIS+ Draft RFP Industry Feedback

- Comment deadline for OASIS draft RFP closed December 31
- **More than** 2,000 questions and 400 survey responses received
- Currently aggregating and digesting questions and significant feedback surrounding pre-award sustainability criteria and post-award sustainability requirements, including:
 - Sustainability factor cost-prohibitive to many small businesses
 - Small businesses do not have resources to measure GHG emissions
 - Each reporting requirement increases contractor costs of performance
 - No longer enough time for companies to certify pre-award
 - Not common for small or mid-sized businesses
 - Request sustainability criteria related to public disclosure of GHG emissions be removed from all Domains



QUESTIONS





**U.S. General Services Administration
OFFICE OF INFORMATION TECHNOLOGY CATEGORY**

Greenhouse Gas Reporting

Alliant 2 & Alliant 3 GWACs

**Paul Bowen
Enterprise GWACs
January 2023**

Agenda

- Background
- Alliant 2 Contract Environmental Objectives and Requirements
- Alliant 2 Greenhouse Gas (GHG) Reporting Experience
- Alliant 3 GHG Requirements
- Alliant 3 GHG Requirement Concerns

Background

- Alliant 2 & Alliant 3 Environmental Objectives & Requirements are in support of Executive Order 13834, "Efficient Federal Operations" and its successors
- Drafted recognizing environmental damage related to greenhouse gas (GHG) pollution that has negative impacts on the economy and Federal Agency operations
- Intended to understand and reduce the environmental impacts of the IT Services provided
- Federal Acquisition Regulation: Disclosure of Greenhouse Gas Emissions and Climate-Related Financial Risk Rule out for comment until February 13

Alliant 2 Contract Environmental Objectives and Requirements

- Alliant 2 was the first Indefinite Delivery/Indefinite Quantity (IDIQ) to incorporate GHG Reporting as a post award deliverable
- Alliant 2 Master Contract Section G.25 specifies data to be collected and reported annually
- Reportables increase across the initial Alliant 2 Contract Years
- Prime Contractors provide evidence of ongoing emissions, GHG reduction goal, and actual achievements
- Data is collected from contractor-supplied annual corporate reports from the Carbon Disclosure Project (CDP) Database, and from other sources such as their website

Alliant 2 GHG Reporting Experience

- 18 of 40 (45%) Alliant 2 vendors received waivers no reportables or minimal GHG emissions for 2022
- 8 of the 18 with waivers (20% of 40), did have some minimal amount of GHG with small GHG reductions reported
- 22 (55%) had reportable emissions

Alliant 3 GHG Requirements

- Alliant 3 RFP Draft initially followed Alliant 2 model for GHG Reporting
 - Post-award deliverables & reporting
 - Not an evaluated award factor
- RFP Draft updated January 5, 2023 to include modified approach to mirror OASIS+ strategy making GHG an evaluation factor
 - GHG Reporting will be included in SelfScoring for RFP Response Evaluations for Award
 - Maximum of 3,000 points (3.8% of total potential points)
 - 1,500 for Scope 1 & Scope 2 Reporting
 - 1,500 for Scope 3 Reporting
- No additional on-going contractually required reporting anticipated

Alliant 3 GHG Requirement Concerns

- GHG reporting is an evaluated factor that may be a cost for companies to receive GHG evaluation points and seeking an award.
- Proposed FAR Rule states Significant and Major Contractors will be non responsible if they do not report annually and set reduction goals, thus making them ineligible for an award
 - Total annual Fed Gov Awards <\$7.5M exempt from GHG Reporting
 - Total annual Fed Gov Awards >\$7.5M but <\$50M (“Significant Contractor”) report Scope 1 & Scope 2
 - Total annual Fed Gov Awards >\$50M (“Major Contractor”) also report Scope 3
- Over 500 task orders now on Alliant 2, average award value\$116M
- Alliant 3 team seeking further expertise on GHG direction from SMEs

Thank you

Policy and Practice Subcommittee

- Subcommittee Membership
- Status Update
- Mission Statement
- Priorities and Topical Focus
 - Guidelines and Guardrails
 - A Large Menu, Narrowing Our Focus
 - Overlap with Other Subcommittees
- Next Steps

Policy and Practice Subcommittee Members

Steven Schooner, Co-Chair - George Washington University

Luke Bassis, Co-Chair - Port Authority of New York and New Jersey

Richard Beutel - George Mason University

Leslie Cordes - Ceres

Antonio Doss - Small Business Administration

Mark Hayden - State of New Mexico

Mamie Mallory - Mallory & Associates, LLC.

Dr. Amlan Mukherjee - Michigan Technological University

Jennie Romer - Environmental Protection Agency

Stacy Smedley - Building Transparency

Nigel Stephens - U.S. Black Chambers of Commerce

Anish Tilak - Rocky Mountain Institute

Dr. David Waggoner - Institute of Scrap Recycling Industries

Dr. Kimberly Wise White - American Chemistry Council

- **Robust Discussion of a Broad Mandate**
- Key speakers + Takeaways ... The Tip of the Iceberg
 - Adina Torberntsson, Procurement Analyst General Services Acquisition Policy Division Office of Government-wide Policy
 - Katie Miller, Senior Leader for climate for GSA's Federal Acquisition Service
- **Mission Statement: Approaching Consensus**
 - Importance of Agreement upon mission
 - Mission + Priorities inform speakers and produce recommendations
- Prioritization exercise - assess relative impact v. level of effort

Current working draft:

Recommend actionable changes to GSA procurement policies and practices that encourage innovation and streamline the acquisition process to accelerate the demand and utilization of goods and services to achieve measurable progress on climate and sustainability goals.

Current working draft:

Recommend ... actionable changes ... to GSA ...
procurement policies and practices ... that encourage
innovation ... and streamline the acquisition process ...
to accelerate the demand and utilization of goods ...
and services to achieve measurable progress on
climate and sustainability goals.

Guidelines and Guardrails

- Scope of the Mandate
 - GSA as a Customer/Audience
 - Broad (but Realistic) Definition of GSA's Role in the Federal Acquisition Ecosystem
 - Actionable Outcomes or Realm of the Possible (or, in the alternative, no "pie in the sky")
- Two-Tier Approach: simultaneously pursuing
 - One or More Short-Term Objective – The Proverbial "Quick Win"
 - One or More Long-Term Objective
- Further Defining Scope (e.g., Significant Topics Overlapping Other Subcommittee Work) – examples only:
 - Small Business – in the broadest sense (Industry)
 - Many Implementation Issues (Acquisition Workforce)

Low hanging fruit v. quick wins/short term v. long term, big picture recommendations

- Low Hanging Fruit:
 - ***Leverage existing tools (GSA Environmental Program Aisle, increased reliance on EcoLabels) to drive high volume procurements to less harmful solutions***
 - Contribute to broader agenda to drive the public procurement community
 - Develop policies that involve assessment criteria to the range of product categories so that progress can be measured over time

Low hanging fruit v. quick wins/short term v. long term, big picture recommendations

- Quick Wins
 - Research best practices - conduct interviews with executives
 - Review and Repeat Effectiveness - EPEAT
 - Review and Recommend Practice Tools (AI + Chatbots)
 - Keep in mind costs of recommendations
 - Existing tools such as Whole Building LCA, NetZero, EPOs, Energy St

Low hanging fruit v. quick wins/short term v. long term, big picture recommendations

- Long Term/Big Picture:
 - Develop scalable policy framework for specific classes of materials and services
 - Consider more ambitious, expansive and inclusive regulation
 - Build public and congressional support for ambitious federal action
 - **Increase awareness/utility of SC-GHG reporting[*]**
 - *Ensure policies are inclusive of the value small business can contribute[*]*
 - *Consider suppliers are starting from different vantage points, improve over previous performance[*]*

- Request full committee feedback on priorities
- ***Subcommittee Agreement on Priorities***
- Continue to schedule potential speakers and encourage public input
- ***Determine work plan to develop expertise, knowledge for areas of priorities***



Break

We will return at 3:05 pm

EST

Industry Partnerships Subcommittee

Kristin Seaver, Chair - General Dynamics Information Technology

Farad Ali, Co-Chair - Asociar LLC

Denise Bailey - Milligan Consulting, LLC

C.Gail Bassette - Bowie State University

Nicole Darnall - Arizona State University

Susan Lorenz-Fisher - AmerisourceBergen Corp.

Deryl McKissack - McKissack & McKissack

Mamie Mallory - Mallory & Associates, LLC.

Stacy Smedley - Building Transparency

Nigel Stephens - U.S. Black Chambers of Commerce

Keith Tillage - Tillage Construction, LLC

Dr. David Wagger - Institute of Scrap Recycling Industries

Dr. Kimberly Wise White - American Chemistry Council

- Provide a status update on subcommittee progress to this date/time.
- Share and hold discussion on subcommittee mission statement.
- Provide context around subcommittee process of discovery and refinement.
- Share and hold discussion on subcommittee priority areas of focus.

The industry partnership sub committee will focus recommendations on how best to identify, engage and equip a broader and more diverse supplier base to achieve the government's goals of sustainability, environmental justice, economic equity, and a resilient domestic supply chain. Specifically we will center our efforts towards small, midsize, underutilized, underrepresented businesses as well as innovative and new entrants.

Topic selection/Prioritization process

Key takeaways from speakers and discovery

- Be aware of where input is coming from and what part of the supplier base is represented.
- Real opportunity to engage/connect with non large/traditional industry partners.
- Motivating to hear that our work is meaningful/impactful.
- Some things have already been tried - leverage lessons learned so that this go around we can be more impactful, inclusive, and successful.
- Federal marketplace is vast! Challenging to narrow our focus.

Challenges, barriers, and opportunities

- Ensure regionally diverse and resilient federal marketplace (domestic supplier base)
- Important to measure progress/have effective feedback loops.
- Potential Opportunity - Engage with early stage/innovative sustainable product manufacturers. Can the federal marketplace provide an incubation environment?

Priority 1: Engage To Expand

Recommendations to focus on impactful engagement that addresses target market and broadens the pool of viable suppliers while curating, compiling and communicating best practices for success.

Priority 2: Measure, Methods and Motivations

Recommendations to focus on ensuring:

- metrics are meaningful, achievable and impactful for the full spectrum of suppliers,
- methods are curated into best practices and shared across the supplier base, and
- incentives are relevant across the supplier pool.

- No vote requested at this time.
- Subcommittee will continue to refine recommendations within the top two priority areas that can be implemented with the greatest impact on mission.

- Refine potential recommendations for full committee April meeting.
- Engage speakers and subject matter experts to provide information and insights around our potential recommendations.
- Prioritize recommendations by analyzing ease of implementation against level of impact.
- Finalize first set of recommendations to include solutioning and path to implementation.

Acquisition Workforce Subcommittee

Darryl Daniels, Chair - Jacobsen Daniels Assoc.

Nicole Darnall, Co-Chair - Arizona State University

C. Gail Bassette, Bowie State University

Mark Hayden, State of New Mexico

David Malone, City of St. Petersburg, FL

Anne Rung, Varis LLC

Steven Schooner, George Washington University

Kristin Seaver, General Dynamics Information Technology

Clyde Thompson, GovStrive LLC

Meeting Schedule

- December 1, 2022
 - Guest Speaker/Mission Statement/Q&A
- December 13, 2022
 - Guest Speaker/Priorities/Q&A
- January 3, 2023
 - Working Session Focused on Priorities/Q&A

What We Learned

- Understanding of current state, barriers, issues and priorities
- Understanding of current training, technology and best practices

Empower and equip the Federal acquisition workforce to prioritize environmental outcomes and promote sustainability throughout the acquisition lifecycle.

Process for Determining Prioritization

- Asked each subcommittee member to submit their top two priorities, focusing on strategy rather than tactics
- Working session to evaluate what defines a “priority” and discuss subcommittees’ priority ideas
- Group narrowed the priorities to two themes related to how the acquisition workforce can implement sustainable procurement:
 - Ensuring/acquiring core competencies
 - Workforce empowerment that involves simple implementation

Recommendations vs Implementation

- How to equip workforce with implementation tools
 - Storyboard
 - Playbook

Priority 1: Major Themes

- **How to get to a shared understanding of sustainability?**
- **Are credentials needed?**

Identify the essential pathways needed to make environmental and sustainability a core competency in Federal acquisition.

Priority 2: Major Themes

- **Can we use technology to simplify procurement efforts?**
- **How do we make it simple to execute?**

Identify the critical levers needed to empower the acquisition workforce to prioritize environmental outcomes/promote sustainability with the least amount of effort

Request full committee approval to start work on top priorities

Priority 1:

Identify the essential pathways needed to make environmental and sustainability a core competency in Federal acquisition.

Priority 2:

Identify the critical levers needed to empower the acquisition workforce to prioritize environmental outcomes/promote sustainability with the least amount of effort

Subcommittee Action/Work Plan

Next Meeting: January 17, 2023 Guest Speaker: Holly Elwood, Senior Advisor

[Sustainable Marketplace](#) | [Recommendations of Specifications, Standards, and Ecolabels](#)

Environmentally Preferable Purchasing Program – Office of Pollution Prevention and Toxics

United States Environmental Protection Agency

Other Considerations

- Explore Best Practices
- Listen to the workforce



Thank You!

Written comments can be submitted through [Regulations.gov](https://www.regulations.gov) to:

Docket Number: [GAPFAC-2022-0001](https://www.regulations.gov/docket/GAPFAC-2022-0001)

<https://www.gsa.gov/policy-regulations/policy/acquisition-policy/gsa-acquisition-policy-federal-advisory-committee>